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1	CITY OF CORAL GABLES
2	LOCAL PLANNING AGENCY (LPA)/ PLANNING AND ZONING BOARD MEETING VERBATIM TRANSCRIPT
3	CORAL GABLES CITY HALL
4	405 BILTMORE WAY, COMMISSION CHAMBERS CORAL GABLES, FLORIDA
	WEDNESDAY, OCTOBER 8, 2014, COMMENCING AT 6:08 P.M.
5	
6	Board Members Present:
7	Eibi Aizenstat, Chairperson Jeffrey Flanagan, Vice-Chairperson
8	Marshall Bellin
9	Anthony Bello Julio Grabiel
	Maria Alberro Menendez
10	Alberto Perez
11	
12	City Staff and Consultants:
13	Charles Wu, Assistant Development Services Director Ramon Trias, Planning Director
10	Craig E. Leen, City Attorney
14	Jane Tompkins, Development Services Director
15	Walter Carlson, Assistant City Planner Scot Bolyard, Principal Planner
16	Megan McLaughlin, City Planner
10	Michael Miller, Assistant Police Chief Yamilet Senespleda, City Engineer
17	Carlos Mindreau, City Architect
18	Susan Lanelle Trevarthen, Esq. Weiss Serota Helfman Pastoriza Cole & Boniske
19	Special Counsel to the City
	Also Participating:
20	City Commissioner Frank C. Quesada
21	Mario Garcia-Serra, Esq.
22	Alberto Cordoves, of Corwil Architects, Inc. Hugh Johnson, of Architectural Alliance
	Robert Behar, AIA
23	Roney Mateu, AIA
24	Public Speaker:
25	Edgar Jones

Page 5 Page competent, substantial evidence and testimony MR. BOLYARD: Marshall Bellin? 2 2 presented on the record today. MR. BELLIN: Yes. 3 3 I'll just ask a generic question, if any MR. BOLYARD: Eibi Aizenstat? 4 members of the Board have such communication or 4 HAIRMAN AIZENSTAT: Yes. 5 site wit to disclose at this time. Anyone? 5 The second is the minutes from the August 6 Let be record show there's been none. 6 13th meding. Is there a motion? 7 7 Thank you Chair. MR. GRABIEL: I move. CHAIRMAN AIZENSTAT: Thank you. 8 8 CHAIRMAN AIZENSTAT: Thank you. Second? 9 Everybody that wishes to speak, if they 9 MR. BELLIN I'll second. 10 could please register. I just want to make 10 CHAIRMAN AZENSTAT: We have a second. Any 11 sure everybody has gone ahead and registered, 11 comments, questions 12 over at the podium, with the exception of the 12 Please call the roll. 13 presentation and attorneys. 13 MR. BOLYARD: Jeffry Flanagan? 14 At this time, everybody who is going to go 14 MR. FLANAGAN: Yes. 15 ahead and speak, if they would please stand up 15 MR. BOLYARD: Julio Grad 16 to be sworn in. 16 MR. GRABIEL: Yes. 17 17 (Thereupon, all who were to textify were MR. BOLYARD: Maria Menend 18 duly sworn by the court reporter.) 18 MS. ALBERRO MENENDEZ: Y 19 CHAIRMAN AIZENSTAT: Thank you. Also, I 19 MR. BOLYARD: Alberto Perez? 20 20 ask at this time, if you would please put your MR. PEREZ: Yes. 21 21 cell phones either on silent or vibrate and MR. BOLYARD: Marshall Bellin? 22 22 forth, so we don't get disturbed. I'd MR. BELLIN: Yes. 23 appreciate it. Thank you very much. 23 MR. BOLYARD: Anthony Bello? 24 The first item, we're going to do the 24 MR. BELLO: Yes. 25 25 approval of the minutes. We have both of June MR. BOLYARD: Eibi Aizenstat? Page 6 Page 1 11th, 2014, and August 13th, 2014. Is there a CHAIRMAN AIZENSTAT: Yes. Thank you. 2 motion, any comments? 2 We are going to go ahead and go a little 3 3 MR. BELLO: So moved. bit out of order. The last item, which is Item HAIRMAN AIZENSTAT: We have a motion. 4 4 Number 11, we're going to go ahead and move 5 5 Second? that first. The reason for this is because we 6 6 REREZ: Second. have outside counsel that's with us here today 7 MR. WY: Does the record show both minutes 7 and they're basically on an hourly rate, so if 8 8 are approved we can just get that done first and then 9 CHAIRMAN AIZENSTAT: We're doing -- First 9 outside counsel will be free to leave. 10 let's go ahead and do the June 11th. We have a 10 The item that we'll review first is an motion and the second was by --11 11 Ordinance of the City Commission of Coral 12 MR. PEREZ: I'll second. 12 Gables, Florida, providing for text amendments 13 CHAIRMAN AIZENSTAT: Albert. Perfect. Any 13 to the City of Coral Gables Official Zoning 14 questions, comments? 14 Code, amending Article 8, "Definitions," by 15 Call the roll, please. 15 providing definitions related to medical MR. BOLYARD: Anthony Rello? 16 marijuana uses, amending Article 4, "Zoning 16 17 MR. BELLO: Here. 17 Districts," to restrict the location of medical MR. BOLYARD: Jeffrey Flanag 18 18 marijuana uses, amending Article 5, 19 MR. FLANAGAN: Yes. 19 "Development Standards," by providing 20 MR. BOLYARD: Julio Grabiel? 20 development standards for medical marijuana 21 MR. GRABIEL: Yes. 21 uses; affirming that the City will only approve 22 22 MR. BOLYARD: Maria Menendez? uses that are legal under Federal law; 23 MS. ALBERRO MENENDEZ: Yes. 23 providing for severability, repealer, 24 MR. BOLYARD: Alberto Perez? 24 codification and an effective date. 25 MR. PEREZ: Yes. 25 MR. LEEN: Thank you, Mr. Chair. I'm going

to be calling up Susan Trevarthen -- and could

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you come up, Susan -- who's our special counsel.

The reason why -- I'm going to turn it over to Charles in a second. The reason why we wanted this to be taken out of order, not only because Ms. Trevarthen is outside counsel, but also, this matter needs a recommendation from this Board so it can go before the City

Commission and be decided prior to the upcoming November election for the constitutional

12 amendment.

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MS. TREVARTHEN: Prior to January.

Is that correct, Susan?

MR. LEEN: Pardon me, prior to January, when the constitutional amendment, if it's approved, would go into effect. So I have some comments on this matter, but first I'd like to turn it over to Charles and to Susan, to give you an introduction and discussion of it.

MR. WU: If Aaron can pull up the PowerPoint.

This is to address a couple things that the Florida Legislature had approved, which is the Charlotte's Web. That is scheduled today and

1 So, importantly, it does not authorize

violations of Federal law, which at this time,

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even though we do have not only medical

3 4 marijuana but also recreational marijuana 5

across the States, it is still federally

illegal, and marijuana is listed as what's 6 7

called a Schedule I drug, and that means that 8 the Federal Government has made a determination

9 that there's no potential medical use that

10 could be beneficial of the drug. So we have

11 this kind of unusual situation, where the

12 Federal law says no, but the states, one by 13 one, are saying yes. We're up to -- I believe

14 we're Number 23 or 24, going down the medical

15 marijuana path, but you'll hear a little bit 16 more later from Craig about this anomaly of the

17 fact that it's still a federally illegal thing 18 that we're doing here.

> The constitutional amendment also does not address non-medical use. It is purely for medical marijuana, and the current polling projects that the amendment will pass. Earlier in the year, it was overwhelming. It was like 88 percent. As there's been more campaigning

on both sides, I think it's narrowed, but

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Susan will give you a little history of the steps we are going through to effectuate that.

At the same time, there's a proposed referendum that's going to be on the ballot in November, which will also be somewhat related to this exercise, so I'll just turn it over to Susan.

MS. TREVARTHEN: Thank you. Susan Trevarthen, Weiss Serota Helfman, for the City, 2525 Ponce. Good to see you this evening. If we can move forward -- Oh, there we go. I'm in control of my own destiny.

So there's a couple of things we're talking about today, and the first of them is one of them that you're going to be faced with in the voting booth on November 4th. It's a constitutional amendment that is about the use of medical marijuana, and in summary, it allows the medical use of marijuana for individuals with debilitating medical conditions. It also allows caregivers to assist patients' medical use of the marijuana and makes the Department of Health responsible for rulemaking and implementation of the provision for the medical marijuana. It only applies to Florida law.

everything I've heard suggests that it will go forward.

So how will this work? A patient will be required to obtain a physician certification, a note. It's a certification, not a prescription, because prescriptions is a thing that exists under Federal law, and doctors could lose their licenses if they prescribe something that's federally illegal, so it's a certification, and it's got to be a physician who's licensed in the State of Florida. That person must examine the person, do a full assessment, determine that the person has a debilitating medical condition as defined by the Constitution, and find that the potential benefits of the medical use of the marijuana would likely outweigh the health risks for the patient.

And here's that definition of debilitating medical condition. What is concerning about this definition is that at first blush, when you hear that phrase, you might think the kinds of things that you see earlier in the list, cancer, glaucoma, very significant illnesses that we understand why there might be a medical Page 13

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1 as I said, it's implemented by the Department

use of marijuana involved, but the final part of the definition is a catch-all, that allows your physician to basically, on a health basis, do kind of a cost-benefit analysis, and if he or she finds that the benefit to you medically exceeds the cost to you medically, that's enough for that physician to issue the certification. So the breadth of the constitutional amendment is real; it is much broader than you might think at first glance.

Once a patient obtains that physician certification, they will apply for a State-issued patient identification card, and that makes them a qualified patient who can purchase and use the drug. Also, the amendment provides for personal caregivers to provide an ID, and the idea behind this is, some of these people are very, very sick and they may not be able to personally be involved in the process of going and getting their drugs. They may need aid from someone else to do that. Then either qualified patients or personal caregivers, those are the two classes of people, they each have to have an ID card. Those are the people who can actually buy the

as I said, it's implemented by the Department of Health. The amendment specifically contemplates legislative action, and it says the Florida Legislature can meet and potentially enact laws on this topic, but it's not required to do so for the constitutional amendment's provisions to come into effect. The duties are placed at the feet of the Department of Health.

So the DOH must develop regulations that have procedures for the issuance and renewal of these identification cards, procedures to register these treatment centers that are going to be the source of the drug, and finally, regulations that define the amount of marijuana that could reasonably be presumed to be an adequate supply for that person's medical needs.

Within nine months of the effective date of the amendment -- and that effective date is January of 2015, it's January 6, so that's the date that I was referring to with Craig -- the Department must begin to issue these ID cards and register medical marijuana treatment centers. If the State decides to drag its feet

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medical marijuana for the qualifying patient's use. The caregiver is not allowed to use.

Where will they get this substance? They'll get it from what the constitutional amendment calls a medical marijuana treatment center, and that medical marijuana treatment center is defined in the Constitution to encompass the entire supply chain, from the seed to the growth to the processing to the refinement to the manufacture, and ultimately to the sale to the end user. All of those activities that, as a Planning and Zoning Board, you understand have potentially very different land use implications, are packed into this one definition of a treatment center.

The amendment allows any kind of marijuana. So it is not a very specific kind of non-euphoric, as is discussed in the statute. It is anything that qualifies as marijuana, whether it be for smoking, for edibles, for tinctures, for vaporizing. It is completely open-ended as to the form of the marijuana and the form in which it's taken.

It does not protect anyone involved in this process from prosecution under Federal law, and

or things happen that prevent this from happening in a timely way, the constitutional amendment is self-effectuating, or self-executing is what lawyers would call it, with regard to an individual's ability to use the drug. So, even if the DOH has missed its deadlines and even if that person has not been able to get an ID card by that time frame, if that person gets the drug and uses it, they will be protected for the medical use as outlined in the amendment.

However, the provision for the supply chain of this drug is not self-executing. So we have the situation, we're not quite sure where it's coming from, but if this patient ends up in possession of it and using it, they're protected from prosecution in the event the State fails to move forward with an implementation of the amendment.

Now, separate from the amendment, which is a maybe, and it's something you're going to have a say on, on November 4th, over whether that becomes the law, we have also medical marijuana in a different form that is the law today in Florida. Our Legislature met this

Page 17 1 past spring and they enacted a law that's been referred to in the media as the Charlotte's Web 2 3

2 3 Law. There are actually different strains of 4 marijuana. That's just one. But the defining 5 nature of Charlotte's Web marijuana is that

6 it's non-euphoric. You you don't get high from 7 it. It's something that you take, that it

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8 controls seizures, and so the statute is much 9 more narrowly crafted to provide medical 10 marijuana for a subset of patients and a subset

11 of uses, and a very precise kind of marijuana. 12 No smoking is allowed. They've limited the 13 qualifying illnesses so much that, from what

14 I've read, they're even qualifying illnesses 15 that would benefit from Charlotte's Web that 16 aren't eligible to use it, and the patient must 17 be a permanent resident of Florida, under the 18 statutory scheme.

> So the statute is somewhat similar in that you have a physician involved and there's a process of certifying whether an individual is eligible for the use of the drug. Under the statute, though, the physician must find that there's no other satisfactory treatment option that exists and that the risks are reasonable

is also implemented by the Department of

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Health, and they have been charged with

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developing rules and they've been in that process. There were several rulemaking

hearings held. They issued a final draft rule.

6 That rule was challenged. So, at this time,

7 even though the statute calls for the

8 Charlotte's Web system to start to go 9 operational in January of 2015, because of the

10 rule challenge, it's going to be difficult for 11 that to happen, and it will just be like any 12 other kind of litigation; we'll have to see how 13 things unfold, what the positions the courts 14

take are, in terms of whether the process can 15 proceed without the rule in place and so forth. 16 The bill encourages State university

17 participation, and as I said, there's that 18 January deadline, but it's in doubt because of

19 the challenge to the rule. 20

So, just to sum up the differences between the existing State law, which is very narrow, and the Constitution, which is not yet law, but if it becomes law, is much broader, the existing State law is much narrower and it limits the types of marijuana that can be

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in light of the potential benefit. The doctor must be registered as the orderer of marijuana for the patient and must maintain a patient treatment plan, and then there's this whole aspect of the statute that forces all of the records associated with this to be centralized and sent to U.F.'s College of Pharmacy so that there can be data kept and we can learn from what happens under the statute.

The statute only provides for up to five dispensing organizations, and dispensing organizations are required to be responsible for the entire supply chain, from the seed to the commercial sale to the patient. They must be a registered grow facility that's licensed for the cultivation of more than 400,000 plants, and they must be operated by a State-licensed nurseryman who's been in business for more than 30 years in Florida.

So, if you've been following this in the papers, you know there's a list of about 40 nurseries across the state that qualify for these criteria, and that list is eligible from the Department of Agriculture -- or available. This statute, similarly to the amendment,

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grown, as well as who may grow it, much more narrowly. It prohibits smoking completely, it integrates this whole process into research studies, and it greatly limits the qualifying conditions of individual patients. It is not broad enough to implement the amendment. So there are some ways which on the face of it, the activities, the provisions of the rule, from the Department of Health, are in direct conflict with the constitutional amendment. The type of marijuana is first and foremost.

So there are ways in which these things are not going to co-exist if the voters approve the amendment, but there are other aspects to the process that's being discussed for Charlotte's Web that potentially could be integrated into a system for amendment, too, things about the distribution network and how the treatment centers are handled, and so we would be seeing legislation in the spring to address those anomalies and potentially revise the approach that the Department of Health came up with this year.

There's also a statute that was enacted this last year to provide a public records

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exemption to protect documents related to the use of medical marijuana for patient privacy. Importantly, there are some cases that look at whether those attempts to protect patient privacy are effective against the Federal system, and at least one case, which I've cited here, says no, that if the Feds want that information, they can obtain it, regardless of what the State law says.

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So let's talk a little bit more about that interaction with Federal law. The specific Federal law we're talking about is the Federal Controlled Substances Act, which prohibits the production, distribution and use of marijuana for medical or for recreational purposes, and this Act and the Federal Government still have the regulatory and enforcement standing to be active throughout this country, despite what individual states are trying to do with this issue. And the issue is such that it really makes things gray in terms of how we go forward.

As I mentioned, neither the statute nor the amendment protect you from Federal prosecution. At this time, the Federal Government is in a

potentially drag on forever and ever. We're reaching a point where half the states and over half the population of the country may be agreeing to this, so this tension in the law is going to have to be resolved at some point.

Oh, and on the issue of locally, our fate locally would be determined by the U.S. Attorney's Office for the Southern District of Florida, and at this point they have not taken a position. So they are not yet on record as to what they would do if the constitutional amendment passes.

As I mentioned, there are many other experiences out there, some of them going back up to 20 years, looking at California. What we've learned from looking across the board at these other states, with other cities, is that preparation is key and that those cities who came out of the block early with a regulatory strategy, whatever that may be, tight or loose, have generally fared better than those that just sat back and let the industry do what they will. So that's what led us to the ordinances that are being presented to you tonight.

25 I'll also talk a little bit about revenue,

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place where the laws haven't been changed, but
there are administrative policies that have
been announced by the Department of Justice,
and so the U.S. Attorney's Office and the other
law enforcement activities of the Federal
Government are influenced by these
interpretations, and they -- if I were to
summarize it for you, you know, if you're
engaging in medical or recreational marijuana
in a state that has it legal and you're
committing violent acts at the same time.
you're doing other dastardly deeds, they're
going to enforce and they're going to cite you
on the marijuana as well as everything else.
If, on the other hand, you know, you're a
cancer patient, you're doing exactly what you
should under the State scheme, and you're not
getting into anybody else's business with it,
then they're leaving it alone, and so for
example, the Colorado scheme, the Feds have
indicated they're not going to interfere
because they feel that the State laws are
sufficient to make sure that it is carried out
in a reasonable manner.
  But this is not a situation that will
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mainly because I always get questions about this. There are a lot of claims out there for potential significant government revenue associated with this activity. What's important to understand is, we see these state numbers from California -- I mean, from Colorado, and they really are amazing, I mean, two million dollars in a month. But it's very, very different, because the Colorado scheme says specifically, local governments can levy sales taxes, the State can levy sales taxes, and they have. It's essentially, when you add it all up, it's like 25 percent on top of the cost of the drug, so of course they're seeing these kinds of revenues.

In Florida, we have a different situation. We have a constitutional amendment that's completely silent on the roll of local regulation, doesn't say a word about it, doesn't empower revenue-raising, doesn't empower anything else. The statute, similarly, is completely silent, and the general rules that apply to cities are going to apply here. So, in our state, our powers to raise revenue are limited. We can't just make up ways to

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create taxes. We have the ability to have ad valorem taxes. We have the ability to enact fees, which meets the requirements of case law and in some cases statutes that limit how burdensome those fees can be, and that's it. We can't just make up a new sales tax.

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So, from the revenue perspective, it may play out significantly differently here, depending on what happens statewide. The Legislature could take action, they could enact a statute that said cities have the power to tax, and then we would be in a different position. But, you know, I can't read the crystal ball and tell you if that's going to happen or not.

So we talked a little bit about implementation time frames. The vote is on November 4th, and January 6th is the effective date of the amendment. In the summer of next year, if the amendment is approved, the Legislature is likely to have acted, and so new statutes would take effect, generally, by July, or May. The DOH rulemaking must be complete by July 6th, 2015, and by October 6th, 2015, the DOH must start issuing the actual ID cards and

As I mentioned, the statute and the amendment are silent and the rules are also silent, although there were some limited efforts to place requirements in the rule about spacing, which would be a local siting type of issue.

So, under the general law in Florida, where State law is silent, Florida municipalities can regulate in any manner that is not inconsistent with State law. We have a long and robust body of case law that says we don't have to read the minds of the Legislature. If they want to preempt us, they've got to say something. They've got to be more direct about it and not just have silence in a regulatory scheme. The general rule, however, is also that municipalities cannot do anything that is inconsistent with Federal law. So it puts us in this murky legal situation. Federal supremacy certainly supports the local government deciding to conform to Federal law and have prohibition, but there are some cases out there where cities have enacted prohibitions on the basis of, "No, because you're illegal under Federal law," and their

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registering the treatment centers under the amendment.

So what does this mean for local government? All that is kind of interesting, that's what's happening at other levels of government, but we're a city. What can we do about this? And the number one question I get is, "Can we say no?" And my answer to that is arguably yes, for a city. So how do we get ready to say no? We look at, first of all, the legal landscape, and some people point to other states where cities have said no and prohibited these uses within their city and been upheld by courts. The problem with doing that is, each and every one of these medical marijuana schemes is different. The wording of the statute in one state is different from the wording of a constitutional amendment in the other state, and what's more, they're enacted against the backdrop of a whole body of common law and statutes about what cities are and what cities can do, and that varies in every state of our country. So it is hard to say that what happens elsewhere is going to be directly predictive of what's going to happen here.

state courts have said that that was invalid, that the city was obligated to find a way to balance both the Federal law and State law, and I think this is a good point to stop and let Craig present -- I see he's interested in bringing up his take on this, because it will affect what you're looking at in your ordinance.

MR. LEEN: So we're going to be asking today, and Susan is going to be talking about this, to adopt or to consider adopting some regulations of, you know, one of these medical marijuana treatment center's dispensaries in the City of Coral Gables, and there are benefits to the City for regulating them and even allowing them in certain areas, and Susan is going to explain that.

However, I just want you to know my view on this issue. My view is that the City follows Federal law, and that Federal law is very clear on this issue, and it preempts anything the State does, in my opinion. So -- and in my view, as well, if we were to be challenged on this sort of issue, I would, you know, seek to remove that case to Federal Court and I would

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argue this issue in Federal Court.

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That being said, I want to be clear, in no way am I saying that we disagree with or that we have a problem with someone who really needs medical marijuana using it. That's not what I'm saying, and we're not seeking to prohibit that in Coral Gables. We're talking more about the affirmative action of the City to allow a medical marijuana dispensary and all the problems that will come along with that in our Downtown area, and I do believe that we can say no to that, and what I've put -- what I've asked to be put and what Susan has put into this resolution -- pardon me, into this proposed ordinance, is a clause that says that even though we're going to adopt all these regulations, it's being done in contemplation of the idea that one day the Federal Government may change the law, because of what's happening. But at least as of now, my office would have to agree to allow one of these dispensaries in the City of Coral Gables and I would have to make a finding that Federal law permits it. Until that day, they would be illegal in the City of Coral Gables, and I

at that point it would be as a conditional use, subject to a two-year renewal. So these uses would be coming in, getting a two-year conditional use, and in two years they come back and get another two-year conditional use.

The ordinance also establishes land use controls and business regulations to safeguard the City, in the event that those Federal rules change, as Craig just said.

So what are we doing to be prepared? We have land use requirements. First of all, the retail only, as I mentioned, not cultivation, not processing. We've identified the C zoning district, but we're also identifying some other locational restrictions for this use. Those include not allowing it within the CBD, just generally.

Also, spacing is an important thing. This was discussed in the State rulemaking process, and it's also part of current statutory law about drug enforcement, that when you're using certain drugs within a certain distance of protected uses, the criminal penalties are enhanced, so this is why we talk about the spacings, and in your packet is an ordinance

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would defend that if we were challenged.

MS. TREVARTHEN: Okay, so it's holding two ideas in your head at once. It's a little bit complicated, but once you understand why, I think that helps to understand where we are.

So what our ordinances do is, they affirm the City's commitment to the enforcement of State and Federal law, and they allow a medical marijuana retail center. Now, this is a definition that we have created and tried to separate out this notion that the treatment center has to be everything. You know, from a local land use and zoning perspective, that doesn't necessarily make a lot of sense. There are different impacts that flow from those stages in the process. And so what the ordinance does is, it defines a medical marijuana treatment center consistent with the constitutional amendment, but then it creates a separate concept, which is a medical marijuana retail center, and that's the only one that we make provision for within the City of Coral Gables, just the retail end of the supply chain. And so the ordinance allows it only if it's permitted under State and Federal law, and

that proposes a 600-foot spacing from Single-Family Residential or MF1 zoning district, and a thousand foot spacing from schools, day care, parks and places of worship, as well as a thousand foot spacing from another medical marijuana retail center, so you don't have two of them, side by side. The regulation calls for on-site parking in the amount of one space per 150 square feet of floor area, plus one per full-time employee and one space for every two part-time employees. What we're hearing from the states that have these uses is, they're relatively intense. This is not like a card store that has one or two clerks and maybe somebody in the back, in the room. They tend to have many different varieties of product, and certainly in the beginning, customers who need a lot of education, and people who are coming into these institutions are staying a while and they're having a lot of one-on-one interaction with staff, so that suggests a high-stance staffing level, and that's why your Staff has made the recommendation for the parking standards that they have listed here. Also, as a procedure, as I mentioned, it would

Page 33 Page 35 1 be a conditional use. So there's a number of 1 is handled. Basically, you're dealing with a 2 2 protections. very valuable product here, if you think of a 3 Stepping out of the land use ordinance, 3 high-end jewelry store and how careful they are 4 which is what is in front of you, because you in how they handle their inventory, as well as, 4 5 have a role always in recommending on the Land 5 you're dealing with a cash-only business, and 6 Development Code of the City of Coral Gables, 6 so it becomes a very attractive target from a 7 there's a separate ordinance. It's not before 7 public safety standpoint of potential crimes. 8 you this evening, because it's not a land use 8 MR. LEEN: If I may, the reason it's cash 9 9 ordinance, it's a business regulation, but I only is because it violates Federal law. So, 10 want to make you aware that it's out there, 10 you know, if it stops violating Federal law, 11 because it completes the discussion of what 11 then there's less of a concern about having it, 12 we're doing to protect the City from the 12 plus it would be legal at that point, but as 13 impacts of this use. So there will be an 13 long as it violates Federal law, there's a lot 14 annual license, a medical marijuana permit, 14 of issues that come with allowing it in our 15 requirements for Level 2 background screening 15 City, including that a different 16 of applicants, owners and employees, specified 16 administration, different Federal 17 hours of operation, requirements that are 17 administration, might take a different view of 18 generally increased for the maintenance of the 18 the matter and decide to prosecute. 19 business premises and surrounding areas. This 19 MS. TREVARTHEN: So when we say cash only, 20 is from the experiences that we've heard about 20 it's because the banks are literally risking 21 from states that have these uses, where, you 21 their Federal Deposit Insurance and their 22 know, every day before the business opens. 22 status as financial institutions. This is 23 people are lining up down the sidewalk and down 23 basically seen as money laundering and as 24 the street, or cars are, you know, overflowing 24 tainted money involved in criminal acts. So 25 the parking lot and blocking the street, 25 it's been a very big problem in the states that Page 34 Page 36 1 potentially, those kinds of situations, so 1 have these uses, and the industry would love to 2 saying out loud that you need to manage your 2 use the banking system for their own safety, 3 3 property so that you're not having these but they've been unable to do so in most cases. 4 externalities that will affect either public 4 So what are we doing with all that cash, as 5 property or neighboring private property. 5 well as all that inventory? Is it safe? Also 6 Also, the business regulations say there 6 providing for alarm systems, and then we added 7 will be no on-site consumption. That's also in 7 this requirement for a crime prevention through 8 8 the constitutional amendment, for no on-site environmental design review. This is something 9 consumption of marijuana, but we add to it, no 9 that police departments have people who are 10 on-site consumption of alcohol. We don't want 10 certified, that they can go on the premises and 11 to see that happening, either. No outdoor 11 say, you know, "If you change this landscaping, 12 activities; this is an internal use. There's a 12 you change this layout, you make it inherently 13 lot more control when it's happening inside. 13 easier to police use," and so we thought that 14 Also, reportedly, odor is a very significant 14 was a useful idea for the site plan review. 15 aspect of this use, and so if it's happening 15 Also, we provide for fees for application 16 outside, that's going to have impacts on 16 and licensing, not, you know, a million 17 surrounding properties. Odor mitigation is one 17 dollars, the kind of fees that you can have 18 of the business regulations, signage 18 under Florida law for any use. requirements, and the no queuing and loitering, 19 19 So that takes me through the presentation, 20 as I mentioned previously. 20 with one additional thought, which is that 21 A security plan would be an element of the 21 we've been looking at these criteria about how 22 site plan and the business license approval. 22 to regulate the use and trying to figure out 23 You would have an operations plan, video 23 what might be the best, from the standpoint of 24 surveillance, requirements for how the display 24 a planning opinion, of where this is least 25 25 of the product and the storage of the product

impactful on the community, and Charles is

Page 37 Page 39 1 going to hand you a revised map. The map 1 standards and we tried to predict as best we 2 2 that's in your backup has a 600-foot spacing could with incomplete knowledge about what this 3 from residential. The one he's handing you is 3 would be most like, would it be most like 4 a 500-foot spacing from residential. We're 4 retail or would it be more like restaurant or 5 5 just looking at finer and finer detail of what like medical. 6 6 that means in terms of the sites that result So do you want to chime in with the thought 7 7 and how they might be able to be used, but pattern on that? 8 8 everything I have said is subject to, as Craig MR. WU: We wanted to err on the side of 9 9 said -- this is written so that as long as it's having sufficient parking, because if there is 10 10 illegal under Federal law, we're not going to going to generate a lot of interest within the 11 be issuing approvals, and only when the City 11 parameters of where this retail center is going 12 Attorney has said it's legal under Federal law 12 to be, we would be concerned about any 13 would we be actually issuing these approvals. 13 backed-up cars pulling up the right-of-way, 14 So that concludes my presentation, and I'm 14 queuing to get in and they can't get in because 15 15 there's not enough parking. So we err on the happy to answer any questions. 16 CHAIRMAN AIZENSTAT: Any questions for 16 side of having more parking, and also, in rare 17 Susan? 17 cases, we wanted to provide parking for the 18 18 full-time employees, in addition to the MR. BELLIN: I have a couple of questions. 19 19 part-time employees. So it's a regulation that MS. TREVARTHEN: Sure. 20 20 we don't know how it's going to work, frankly, MR. BELLIN: Could you define caregiver for 21 me? Is that anybody who takes care of a person 21 because there's no experience in the State of 22 with Alzheimer's? Is it a doctor, is it --22 Florida, but we'd like to take a more 23 23 MS. TREVARTHEN: It's defined in the conservative approach for parking purposes, and 24 constitutional amendment, and it doesn't have a 24 can always revisit it if we have experience 25 25 lot of constraints on it, but the function of showing that the parking is excessive, but we Page 38 Page 40 1 that person is, ideally, supposed to be someone 1 would like to take this approach, one space per 2 2 who's aiding someone who's ill, in receiving 150 square feet of -- gross square feet of 3 3 their medicine. The dark view of it and the building, in addition to the employees and 4 view in some other states that have had a 4 part-time employees. 5 caregiver provision is, governments see it as 5 MS. TREVARTHEN: If I could also build on 6 6 basically a licensed drug dealer. But in that, I've given Staff the advice that we can 7 7 Colorado, caregivers have the ability to grow always loosen. We can also always amend. It's 8 their own, so that's been a real problem for 8 always harder to go more strict. So that has 9 9 them. In Florida, we don't have in the influenced their view. 10 10 constitutional amendment an ability for the MR. BELLIN: All right, my question is, 11 caregiver to grow their own, so hopefully we 11 where do you find a retail establishment that 12 12 wouldn't have as many problems related to that. can sell marijuana and still provide one space 13 MR. BELLIN: So a child who's taking care 13 for every 150 square feet? It's not the normal 14 of a parent who has Alzheimer's then becomes a 14 requirement for retail. So any retail space is 15 caregiver, under this definition? 15 not going to be able to provide that. MS. TREVARTHEN: Yes. It doesn't have to 16 16 MS. TREVARTHEN: My understanding is that 17 be a medical professional. 17 there's some pretty significant capital 18 18 MR. BELLIN: Okay. Another question. Why improvements involved in converting to this 19 is the requirement for a retail establishment 19 use. This is just learning from other states. 2.0 selling marijuana for one parking space for 20 But the kinds of safety and security 21 every 150 square feet? That's not the 21 mechanisms, the environmental controls, it 22 normal retail. 22 doesn't really function -- at least at this 23 23 MS. TREVARTHEN: I'll take a shot at it. point. I mean, maybe 50 years from now, it 24 24 and I'll also ask Charles to chime in. We will be very normal and it will be legal 25 looked at your existing set of parking 25 everywhere and it will be more like a retail

Page 41 Page 43 1 use, but what we're learning anecdotally -- and 1 looking -- as you blow it up, you see more, you 2 2 by the way, we did look for studies. There know, and we're looking at very fine-grained 3 aren't any. It's kind of chaos out there. 3 here. So the effect of this change is, you 4 It's just examples from other states. What 4 have two lots on either side of that 5 5 we're learning is that they tend to be very intersection that are clearly in the --6 high intensity, much more than your average 6 CHAIRMAN AIZENSTAT: Next to 8th Street? 7 7 retail use. MS. TREVARTHEN: (Nods head). 8 8 MR. WU: If I can direct the Board to the CHAIRMAN AIZENSTAT: Is there any other 9 9 maps, clearly the direction we were given from property within the City boundaries, whether 10 the City Commission is to make this 10 you go 500 or 600, that fall --11 regulation -- if we do allow it, to make it 11 MS. TREVARTHEN: Not with this zoning 12 12 very restrictive, and hence, we started out strategy, no. 13 13 with the 1,000-foot buffer from churches, day MR. WU: Not with this buffer scheme. 14 cares -- places of worship, day cares, parks 14 CHAIRMAN AIZENSTAT: So, either way, it 15 and schools, and with the revised buffer of 500 15 pertains back to only those properties on 16 feet from Single-Family and MF1. We excluded 16 either side? 17 the CBD. So, with the combination of that, the 17 MS. TREVARTHEN: And exactly how they're 18 18 southern part of the City pretty much will not defined. 19 allow this use. 19 CHAIRMAN AIZENSTAT: Okay. So we don't 20 Looking in the first page of the new map. 20 have the ability here to blow this up? If I 21 We have a handful of properties at the 21 were to --22 intersection of Salzedo and 8th Street that 22 MS. TREVARTHEN: You have the ability to 23 just turned out to be outside the buffer 23 recommend whatever you see fit. This is a 24 proposal that we are suggesting today. So 24 Staff recommendation. 25 that's what we have on the table. The 600-foot 25 CHAIRMAN AIZENSTAT: I understand, but Page 42 Page 44 1 only allowed one property. This circled out to 1 let's just go with what the recommendation is. 2 make it two or three more properties. 2 If I go with the 500 and I blow that up, am 3 The exercise is not to allow a property I -- or the 600, tell me where I'm cutting out 3 4 that can be -- that can allow this use. The 4 a property or I'm not. 5 exercise is to allow opportunities; if they 5 MR. WU: I can try. If you go 600, you'd 6 want to go in there, we have properties that 6 only have the north -- I'm sorry, the southwest 7 will be able to do it. So whether the property 7 corner of Salzedo and 8th Street. That is, 8 can meet the Code requirement is not our 8 today, a stand-alone commercial building. The 9 obligation. That is really what the private 9 use is called Amscot Financial, which is a 10 industry will have to do in this. If they 10 financial services, cash checking, et cetera. 11 don't have enough parking, they will have to 11 CHAIRMAN AIZENSTAT: Right. 12 find parking, et cetera, et cetera. 12 MR. WU: That building will be the only 13 MS. TREVARTHEN: And I agree with Charles; 13 building allowed. 14 it doesn't have to be purpose-built for them, I 14 MS. TREVARTHEN: No, the lot, not the 15 mean, and what we're seeing elsewhere is, it's 15 building. 16 not. Frequently there's substantial 16 MR. WU: I'm sorry, the property. 17 improvements made to these premises. 17 CHAIRMAN AIZENSTAT: The property. 18 CHAIRMAN AIZENSTAT: Why are you reducing 18 MR. WU: Will meet the buffering 19 it from 600 to 500? What's the purpose of this 19 requirements. 20 exercise, in reality? It's not just the 20 CHAIRMAN AIZENSTAT: That's with 600, you 21 hundred feet. 21 22 MS. TREVARTHEN: Staff raised the question 22 MR. WU: 600 feet. If you go 500 feet, it 23 of how the measurement works, and if any 23 will allow the adjacent 7-Eleven, along with 24 portion of the lot is excluded, does that mean 24 the laundromat. 25 the whole lot is excluded, and we were 25 MS. TREVARTHEN: And since there's a

Page 45 Page 47 1 separation, you would never get both of them, 1 issue that's come before the Commission 2 but it creates two opportunities instead of 2 involves the North Gables, but this would 3 3 not -- just because we're saying that these 4 CHAIRMAN AIZENSTAT: Can I open up multiple 4 locations would be where it could be in our 5 locations? 5 City -- and because there's a benefit to doing 6 MS. TREVARTHEN: Not in the City of Coral 6 that, because the concern is that if we are too 7 Gables, because we have a requirement that 7 restrictive or we don't allow it, or if a 8 these centers be at least a thousand feet from 8 court, for example, disagreed with my opinion 9 each other. 9 that this was not preempted by Federal law, 10 CHAIRMAN AIZENSTAT: Okay. So you can open 10 they might allow it anywhere in the City, so 11 one up there and that's it. 11 that's the concern, but I would -- I do want to 12 Now, just looking at this area, isn't that 12 emphasize that this ordinance as drafted would 13 the area where we have actually had problems 13 not allow these dispensaries anywhere in Coral 14 with crime and so forth within our City lately, 14 Gables until my office made a finding that it 15 that has been hampering --15 was permitted by Federal law. So this is 16 MS. TREVARTHEN: I don't know if I could 16 very -- This is hypothetical, but it protects 17 address that. 17 the City in the event Federal law changes or a 18 CHAIRMAN AIZENSTAT: Could we -- Is there a 18 court finds that that position is not correct. 19 representative from the Police Department? 19 CHAIRMAN AIZENSTAT: Okay. 20 MS. TREVARTHEN: This is 8th Street. We've 20 MS. TREVARTHEN: Could I also address the 21 looked at that before, so you know where we're 21 crime question, just based on what I've heard 22 talking about. 22 some other police agencies saying, because I 23 ASSISTANT CHIEF MILLER: Good evening. I'm 23 have other cities talking about this? You 24 Michael Miller. I'm the Assistant Chief of 24 know, there's two theories. If you put this in 25 Police here in Coral Gables. So, specifically, 25 an area that already is engaging in enhanced Page 46 Page 48 1 I don't have the crime numbers that we can talk 1 police protection, they're already there. If 2 about this area --2 you put it in an area that is not having 3 CHAIRMAN AIZENSTAT: Without crime numbers. 3 enhanced police protection, then now they're 4 but --4 having new staffing requirements. So there are 5 ASSISTANT CHIEF MILLER: Without crime 5 pros and cons on that, but I just wanted to 6 numbers, I can say that generally, our big 6 share, I've heard some police chiefs look at it 7 thoroughfares that border our City with other 7 that way. 8 cities are typically higher in crime. So the 8 CHAIRMAN AIZENSTAT: Okay, fine. 9 8th Street corridor, for example, is an area 9 MS. ALBERRO MENENDEZ: A question -- I'm 10 that we see and we focus on quite a bit. We 10 sorry. 11 see quite a bit of activity there, especially 11 MR. BELLIN: No, go ahead. 12 on the other side of the road. 12 CHAIRMAN AIZENSTAT: Go ahead, Maria. MR. LEEN: Mr. Chair, if I may, one the 13 13 MS. ALBERRO MENENDEZ: If we were to annex 14 issues that came up is that we would 14 Little Gables, that even goes away, from what I 15 normally -- Most of our uses that have 15 can tell. 16 problematic uses are put in our industrial 16 MS. TREVARTHEN: If we were to annex, we 17 area, which is a -- which still exists on the 17 would have to revisit our regulations. I mean, 18 map, but is largely taken up by Merrick Park. 18 there are a number of scenarios that we might 19 It's also right next to a high school. 19 have to revisit our regulations. There might 20 CHAIRMAN AIZENSTAT: Yes. 20 be a decision a year from now by the Florida 2.1 21 MR. LEEN: So that poses a lot of issues, Supreme Court that says Federal law doesn't 22 about having a marijuana dispensary right next 22 matter, or Federal law might change, and it 23 to a high school. So Staff looked at other 23 might say further that local governments have 24 locations where this -- where we might allow 24 no ability to regulate. I mean, we just don't 25 this. I will say, though, that, you know, the 25 know.

Page 49 Page 51 1 MS. ALBERRO MENENDEZ: Right. 1 require 14 spaces plus employee parking. We 2 2 estimate that 24 spaces exist, so in theory, MS. TREVARTHEN: But as things change, we 3 can revisit. If it's necessary to repeal or to 3 they might just make it, in terms of the 4 4 modify, we will do so. That would certainly be parking requirement. Again, that is just 5 changed circumstances. 5 hypothetical. So there is a use that may have 6 MS. ALBERRO MENENDEZ: Okay. 6 sufficient parking, just for the purposes of 7 7 MR. WU: I just want to add one thing. If analyzing what's there. On the east side, it's 8 one was established there and then we annexed 8 a different story. 9 9 CHAIRMAN AIZENSTAT: That's the financial them, then that establishment could stay, just 10 to clarify that. 10 building. 11 MS. TREVARTHEN: That's true. The way that 11 MR. WU: No. The west side is the 12 12 the ordinance is written is, if the protected financial. 13 13 use comes after the treatment center, or the CHAIRMAN AIZENSTAT: Okay. 14 retail center, it doesn't prevent the retail 14 MR. WU: The east side is 7-Eleven and 15 center from staying, very similar to how our 15 laundromat. 16 alcoholic beverage licensing works. 16 CHAIRMAN AIZENSTAT: That's if we go the 17 MS. ALBERRO MENENDEZ: Right, but if it's 17 600 feet? 18 not established as of the annexation, then it 18 MR. WU: That's if we go 500 feet. 19 19 goes away? CHAIRMAN AIZENSTAT: I'm sorry, 500. With 20 MS. TREVARTHEN: Yes, that's true. 20 the 600 feet, they wouldn't be able to do that, 21 MR. BELLIN: Susan, does that one location 21 SO --2.2 have sufficient parking to support --22 MR. WU: Correct. 23 MS. TREVARTHEN: That's not really a 23 MS. TREVARTHEN: Well, the issue becomes 24 question that we can answer, because that 24 how you treat it if the lot line is split, and 25 presumes that they're moving into that 25 we could still interpret it to be included. Page 50 Page 52 1 particular building and that particular land 1 It's just a measurement rule. But we wanted to 2 and that particular number. 2 debate this notion of just going to 500 feet 3 3 MR. BELLIN: They can't move in with any and having the entire lot included, being as it 4 4 other building. That's the only one they can doesn't open up new places for people to 5 move into. 5 locate. It doesn't really change the outcome. 6 6 MS. TREVARTHEN: Well, no. there's MR. BELLO: Mr. Chairman? 7 7 opportunities on either side of the street, and CHAIRMAN AIZENSTAT: Anthony. 8 what I'm saying to you is, our -- the way we 8 MR. BELLO: If we follow the City 9 look at it is not as a developer. We look at 9 Attorney's line of reasoning, then there will 10 it as the City, and we've learned anecdotally 10 not be anything like this until Federal law 11 from the industry across the country that 11 changes. 12 people don't just move in and put up a sign. 12 MS. TREVARTHEN: Correct. 13 There's a significant amount of modification to 13 MR. LEEN: True. 14 the premises. And so they could tear down and 14 MR. BELLO: And is that view, of following 15 start over. Who knows what what they would do? 15 Federal law, a policy decision that the 16 And then the real issue becomes not what's 16 Commission makes? 17 striped there from 30 years ago, but what the 17 MR. LEEN: It's an interesting question. I 18 18 view it as a legal question. It's a legal book regulations would allow for a commercially 19 zoned property in that location. That would be 19 question. I have to sign any ordinance that 20 the effective limit. 20 goes to the Commission for form and legal 21 MR. WU: Just to add some more information 21 sufficiency. I view that, as the City Attorney 22 on what the Board member raised, the property 22 of Coral Gables, as I have to say that that 23 on the west side of Salzedo is 2,000 square 23 would be lawful, what we are doing. I do 24 believe that Federal law -- I don't really feet and change. Based on the parking 24 25 requirement for this medical use, it would 25 think it's debatable. I do believe Federal law

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preempts in this area. It is illegal.

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Now, the President, through the Justice Department, has taken the position that they are not enforcing Federal law in certain areas. but it's really -- It's more of a guideline that's being provided to U.S. Attorneys, and it doesn't affect that Congress has passed this statute, that it is in effect, that it is a Schedule I drug, and that it would be illegal, and that in my view, then, we do not have to have a dispensary that gives this drug out within our City, and I feel strongly about that.

Ultimately, I take direction of the Commission. If we can make a legal argument that is permissible, the Commission could direct me to do that. But in terms of my opinion as City Attorney, and whether I believe it's legally sufficient, I don't. I think that at this point it is not lawful.

Now, we're not applying that to use, because that's a different issue, use. We're not really the ones sponsoring the use, and I'm not saying we're sponsoring anything here, but, you know, if someone is using it, State law

legal sense.

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I'd also note that there's a second reason for doing this, and I think it's equally or even more important. We are communicating to our community and to the industry at large about what we, as the City of Coral Gables, believe. We're giving them a message that we're not interested in being inundated with this use, we will accommodate it in a very strict manner, and right now there are people all over Florida signing options on space, investigating their due diligence on whether spaces can be used for this use. Sending them that message now is very effective, rather than a year from now, they've invested millions of dollars in your community, you say no to them, and they're very motivated to litigate with you. So I think there's a legal reason and there's this practical reason, also, to announce what our policy position is.

MR. LEEN: Now, I will also say, though, if -- I am asking you or we've suggested it be placed in the ordinance, and that was at the request of the City Attorney's Office. Now, of course, you don't have to put that in the

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allows it, there seems to be a movement toward that in the United States, and it's done for compassionate reasons. But this is a little different. This is, we're acting as a regulatory agency in a zoning matter and we're making the determination that this can be placed in our City, and in that respect, I believe that we can rely on Federal law, and that's the opinion I plan to give to the Commission, and that's why I asked that it be written into the ordinance.

MR. BELLO: But if we rely on Federal law, then nothing will happen.

MR. LEEN: Well, unless it changes. MS. TREVARTHEN: That's correct, and the reason that we have this fall-back regulatory status -- You may say it's a waste of time. It may ultimately be a waste of time, but we are aware, as City attorneys, of situations where we thought we had a regulatory basis, a court announces the law, changes the law, and you have a "Wild, Wild West" that results, that until you can get regulations on the book, theoretically that use goes anywhere, and that is what we're trying to avoid in a technical

ordinance if you didn't want. That is a policy choice, to some extent. I do think --

MS. TREVARTHEN: By that, he means the statement that it's prohibited.

MR. LEEN: Putting it in the actual ordinance, because I'm asking you and the Commission to consider placing that into the ordinance. So, in fact, the City Commission and you, by recommendation, would be taking the position that this would not be allowed until the City Attorney gives an opinion it's permitted under Federal law.

Now, as long as -- if, for example, you didn't adopt that, and I planned it, and let's say the Commission was fine with me taking that position but didn't put it into the ordinance, if at another time the Commission wanted me to take the position that this should be allowed, in good faith, as long as I can make the argument in good faith, I can take that position. But I think it's -- My legal counsel is that it's wise to make that clear now. It's much less likely we will get challenged if we are very clear with our position and they know that we plan to -- that it has the support of

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1.	Page 57		Page 59
1	the Commission and the Planning & Zoning Board.	1	outside the City, as well?
2	CHAIRMAN AIZENSTAT: In the ordinance that	2	MS. TREVARTHEN: We could consider that.
3	you have written, Craig	3	It's not something that is currently written
4	MR. LEEN: Yes.	4	into this ordinance. So, if you want the
5	CHAIRMAN AIZENSTAT: which boundary did	5	Board's recommendation on that, you could
6	you use?	6	debate that.
7	MR. LEEN: Well, this	7	MR. WU: I'd just like to put that on the
8	MS. TREVARTHEN: The ordinance was 600.	8	table.
9	MR. LEEN: The ordinance was drafted by	9	CHAIRMAN AIZENSTAT: So, in other words, if
10	Planning Staff, which is typical with planning	10	across the street, which is City of Miami
11	ordinances. I asked that these clauses be	11	MR. WU: Exactly.
12	included, so, just to be perfectly clear. I	12	CHAIRMAN AIZENSTAT: allows a
13	did review the ordinance, though, and find it	13	location
14	to be legally sufficient with that clause	14	MR. WU: Because you border four different
15	included.	15	jurisdictions. We have a very long City border
16	CHAIRMAN AIZENSTAT: But if it's written	16	that crosses jurisdiction that We just need
17	here with the 600, if it's changed to the 500,	17	to be aware of that.
18	for example	18	MS. TREVARTHEN: So, in Line 167, it could
19	MR. LEEN: I would still view that as	19	say within a thousand feet of another medical
20	legally sufficient.	20	marijuana retail center located in the City or
21	Do you have any different view, Susan?	21	outside the City. We could
22	MS. TREVARTHEN: I think it's a detail and	22	CHAIRMAN AIZENSTAT: What happens if, let's
23	it works either way. It's a policy choice. If	23	just say it opens in the City of Coral Gables
24	you look at Section 4, on Page 9, Line 265,	24	first. The City of Miami's Code says it's okay
25	that's the uncodified statement of our position	25	to open another one right across the street in
	Page 58		Page 60
1	that it's federally barred, but we've also	1	the City of Miami. What do you do at that
2	written into the portions that will be codified	2	point? When the two years are up, you
3	in your Zoning Code a statement that it has to	3	MS. TREVARTHEN: That would be City of
4	be legal under State and Federal law before we	4	Miami's decision.
5	would allow it to proceed, and I'm just hunting	5	CHAIRMAN AIZENSTAT: Right, but what do you
6	for it, because it escaped. Where did that go?	6	do at that point? You revoke the license after
7	Do you recall offhand where we added that?	7	two years?
8	MS. ALBERRO MENENDEZ: It's in the title, I	- 8	MS. TREVARTHEN: No.
9	mean.	9	MR. WU: No.
10	MS. TREVARTHEN: It is in the title, and we	10	MS. TREVARTHEN: No.
11	did that on purpose, to put people on notice.	11	CHAIRMAN AIZENSTAT: So how do you
12	MR. WU: Susan, on Page 5 in the definition	12	MS. TREVARTHEN: It's not a guarantee.
13	of medical marijuana	13	MR. WU: Right.
14	MS. TREVARTHEN: Is that where we put it?	14	MS. TREVARTHEN: It's just a suggestion
15	MR. WU: I think that says unless	15	that Charles is making.
16	prohibited.	16	CHAIRMAN AIZENSTAT: No, I understand. I
17	MS. TREVARTHEN: There we go, Line 144.	17	just want to understand how you enforce it.
18	MS. ALBERRO MENENDEZ: 144?	18	MS. TREVARTHEN: Because, you know, there's
19	MS. TREVARTHEN: Uh-huh.	19	a reason why alcohol beverage spacing works
20	MR. WU: And while you're looking at that,	20	that way. It's really not practical to make it
21	I just want to pose a question to Susan for	21	work the other way. When somebody has
22	consideration. We have on the proposed	22	invested, opened a business, and five years
23	ordinance 1,000 foot from adjacent medical	23	later, a church moves next door, what, do you
24	marijuana retail center. What is your thoughts	24	kick them out? Certainly we're building this
25	about considering that buffer for facilities	25	to have maximum discretion, and you're right to

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1		1	
1 2	point that out, but I just hesitate to say that	$\begin{vmatrix} 1 \\ 2 \end{vmatrix}$	them how they wanted us to proceed, and so this
2 3	that's the proper rule to have in that case.	2	reflects that general input. Now, they haven't
1	CHAIRMAN AIZENSTAT: But I'm just curious	3	seen this yet, because it's got to go through
4	what would happen in that case, because we	4	you and they'll see this and the business
5	don't control what the City of Miami does.	5	regulations on first reading Is it later
6	MS. TREVARTHEN: Well, nothing would	6	this month or November?
7	happen. The effect of Charles's rule would	7	MR. LEEN: I believe later this month. Is
8	only be if it came to the City of Miami first	8	that true, Jane?
9	and ours came second.	9	MS. TREVARTHEN: I can't remember.
10	CHAIRMAN AIZENSTAT: Correct. Okay.	10	MR. LEEN: Do you plan
11	MR. BELLIN: Susan, you can't have a	11	MS. TOMPKINS: October.
12	location, as it stands now, in Coral Gables, to	12	MR. LEEN: Yeah, so
13	sell medical marijuana. There's no place you	13	MS. TREVARTHEN: So it is later this month.
14	can do it, because Federal law prohibits it.	14	MR. LEEN: October 28th.
15	Is that the case?	15	MS. TREVARTHEN: So that will be the first
16	MS. TREVARTHEN: Yes.	16	time they'll be able to see all these details.
17	MR. BELLIN: And if Federal law changed	17	They heard the more general presentation of
18	their mind and said it's now permitted, then	18	what this issue is.
19	what happens? Then	19	CHAIRMAN AIZENSTAT: Jeff, any comments?
20	MS. TREVARTHEN: Then these are the places	20	MR. FLANAGAN: I've got some technical
21	where it's allowed.	21	comments or suggestions, if you want them now,
22	MR. BELLIN: That little, one little	22	or I can sit with you and Craig later, or
23	MS. TREVARTHEN: That little area, yeah.	23	e-mail them, whatever you prefer.
24	MR. BELLIN: Yeah.	24	MR. LEEN: Whatever you prefer.
25	MS. TREVARTHEN: That is what's before you.	25	MS. TREVARTHEN: It's fine with me.
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1	MS. ALBERRO MENENDEZ: Valuable land, then.	1	MR. LEEN: I'm happy to work with you
2	MS. TREVARTHEN: And it allows you to be in	2	individually or
3	a posture I mean, you could also try to	3	MR. FLANAGAN: Okay, I'll just red line it
4	prohibit it just generally under State law, but	4	or something.
5	that is something that ultimately will end up	5	MS. TREVARTHEN: Good.
6	in the courts, and it's In my judgment as a	6	MR. FLANAGAN: I mean, they're just minor
7	local government attorney, which could be	7	things.
8	wrong, because a lot's going to happen before	8	MS. TREVARTHEN: Okay.
9	we're in that courtroom, I think the court's	9	MR. LEEN: We'd be happy to sit with you.
10	going to look at the effect of that	10	CHAIRMAN AIZENSTAT: Any other comments to
11	prohibition, factually, on the ability of	11	Susan, because I'd like to ask if there's
12	people to use the drug as intended by the	12	anybody from the audience that would like to
13	constitutional amendment, and they might find	13	comment.
14	that we could do it and they might find that we	14	Thank you, Susan.
15	can't. So this is a way to avoid having to	15	Is there anybody from the audience that
16	fight that fight and say we've made some	16	would like to come up and speak about the
17	provision for the use, but, you know, not have	17	subject? Not everybody at once. Okay, thank
18	a major impact in our community.	18	you.
19	MR. BELLIN: But the bottom line is, you	19	At this point, I'll go ahead and close the
20	really don't want it in Coral Gables?	20	floor for Board discussion.
21	MS. TREVARTHEN: That's the direction we	21	MS. ALBERRO MENENDEZ: I'm ready to make a
22	received from the City Commission when we took	22	motion in favor of it, with the 500 feet.
23	this idea of what to do about the medical	23	CHAIRMAN AIZENSTAT: With the 500 feet?
24	marijuana issue to them in workshop form in	24	MS. ALBERRO MENENDEZ: Yeah, as recommended
25	August. We got feedback from them and asked	25	by Staff.

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$\frac{1}{2}$	CHAIRMAN AIZENSTAT: Now, the 500 feet as	1	in any individual case, but I generally agree
2	recommended by Staff is so you don't cut any	2	with that. I think that that's probably the
3	properties; is that correct, so you don't split	3	wiser way to proceed, because generally your
4	off any properties?	4	authority is within the City. That doesn't
5	MR. WU: Correct.	5	mean that Coral Gables hasn't and won't, in
6	CHAIRMAN AIZENSTAT: Okay.	6	certain circumstances, if there is something
7	MR. WU: And my question, just for	7	outside the City that harms us or violates one
8	clarification, whether you want to include	8	of our provisions and we have a special injury,
9	1,000 feet from medical retail marijuana	9	that we won't seek to enforce even our Code in
10	retail use outside the City, as well.	10	certain circumstances, against that. I want to
11	CHAIRMAN AIZENSTAT: Say that one more,	11	make that clear. But generally, that's my view
12	please.	12	of the matter, too.
13	MR. WU: Whether to consider a thousand	13	CHAIRMAN AIZENSTAT: But Craig
14	foot buffer for a medical marijuana retail	14	MR. LEEN: Yes.
15	center outside the City, as well.	15	CHAIRMAN AIZENSTAT: By adding what Charles
16	CHAIRMAN AIZENSTAT: But that Isn't that	16	said, within a thousand feet, if it's within
17	in here already?	17	another city, wouldn't that restrict the City
18	MR. WU: No. This is just strictly the 500	18	with not allowing it anywhere at all and then
19	foot	19	couldn't somebody litigate that?
20	MS. ALBERRO MENENDEZ: No, it's something	20	MR. LEEN: It could. I mean, if we ended
21	he just brought up.	21	up having it so that it couldn't be anywhere?
22	MR. WU: The 500-foot buffer is within the	22	CHAIRMAN AIZENSTAT: I mean, if
23	City limits.	23	MR. LEEN: We would have an argument
24	CHAIRMAN AIZENSTAT: You're talking about	24	against that, in that, well, one, there's
25	from another city?	25	obviously one nearby, because of that, and
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1	MR. WU: Outside the City, yes. If someone	1	I mean, what do you think, Susan?
2	is already there first, can they preempt	2	MS. TREVARTHEN: The other thing I would
3	someone coming into the City.	3	say is that these spacings are dynamic. In the
4	MR. FLANAGAN: If I were to read this, I	4	moment, they're frozen
5	could easily read it to say I mean, your	5	MS. ALBERRO MENENDEZ: Right.
6	radius, your buffer, is a radius because it	6	MS. TREVARTHEN: but churches come and
7	doesn't say within a thousand feet either of a	7	go; other types of uses come and go.
8	retail center or of a school located within the	8	MR. LEEN: That's true.
9	corporate limits of the City, unless if that	9	MS. TREVARTHEN: And so while it looks
10	were somewhere else.	10	frozen in time, over time there could be a
11	MS. TREVARTHEN: Mr. Chair, if I could	11	different impact from these spacings.
12	address that.	12	MR. LEEN: I mean, generally, they're going
13	CHAIRMAN AIZENSTAT: Please.	13	to look at whether it was reasonable at the
14	MS. TREVARTHEN: This is important, because	14	time that we adopted the ordinance. If it
15	it affects your whole Zoning Code. Throughout	15	becomes completely prohibitive and someone asks
16	your Zoning Code, you say all sorts of things	16	to come in, it may be required by the law and I
17	and you don't say in each section, within the	17	might have to give an interpretation, or I
18	City, within the City, within the City. It's	18	might ask Susan to give her opinion.
19	presumed that our regulatory scope is within	19	MS. TREVARTHEN: Or we tweak the ordinance.
20	the City. So, you know, I think the better	20	MR. LEEN: We might have to tweak the
21	interpretive rule is to specify if we are	21	ordinance or I might have to find that we have
22	counting something outside of the City. That's	22	to follow the preemptive law, which is State
23	the abnormal thing, not the normal thing, but	23	law or Federal law, in that circumstance.
24	Craig may have a view on that, as well.	24	So, for example, if we had a law that
25	MR. LEEN: I mean, I'd want to look at it	25	really quickly, if we had a law that abolished
			y description in the start and as an another and the start and sta

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1	_	1	grants. We don't want anything to do with
2	a use that we had to have, per the Constitution, and someone wanted to come in,	2	this. We're not touching it."
3	per the Constitution, you know, we might have	3	I mean, so if we reach a point where those
I		4	
4	to allow it in that instance. So it's better,	ı	entities are wanting to be involved with actual
5	though, to have an ordinance that addresses it,	5	production and retailing, which is, after all,
6	which is actually That's precisely why we're	6	what we're talking about, not just giving a
7	presenting this today, so that we do have an	7	patient a drug. We're talking about the
8	ordinance that allows it, so no one could say,	8	production and the retailing of the product.
9	"Well, you have no ordinance addressing it,	9	If we reach that point, that's something we
10	thus it can go anywhere in this area of the	10	could look at as a future change.
11	City," or something like that.	11	MR. GRABIEL: Perhaps giving a variance
12	CHAIRMAN AIZENSTAT: So, Maria, is your	12	or
13	motion just to be clear, is it with what	13	MR. LEEN: Yeah. Yeah, We would look at
14	Charles said, with the thousand feet?	14	that. There would would have to be some other
15	MS. ALBERRO MENENDEZ: No.	1.5	action taken to address that.
16	CHAIRMAN AIZENSTAT: It is not?	16	MR. GRABIEL: I'll second it.
17	MS. ALBERRO MENENDEZ: No.	17	CHAIRMAN AIZENSTAT: We have a motion. Is
18	CHAIRMAN AIZENSTAT: Okay.	18	there a second?
19	MR. GRABIEL: I have a question for	19	MR. GRABIEL: I'll second.
20	CHAIRMAN AIZENSTAT: Please.	20	CHAIRMAN AIZENSTAT: We have a second. Any
21	MR. GRABIEL: What happens with medical	21	further discussion? And that is with the 500
22	facilities within the City limits, say, a	22	feet?
23	thousand foot? Would this be	23	MS. ALBERRO MENENDEZ: Yes, sir.
24	MS. TREVARTHEN: Medical marijuana	24	MR. LEEN: That's right.
25	facilities?	25	CHAIRMAN AIZENSTAT: No further discussion?
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1	MR. GRABIEL: No, no. Hospitals, Doctors	1	Call the roll, please.
2	Hospital, as an example, within the City	2	MR. BOLYARD: Julio Grabiel?
3	limits, within the City of Coral Gables, and	3	MR. GRABIEL: Yes.
4	would this regulation not permit them to use	4	MR. BOLYARD: Maria Menendez?
5	medical marijuana to serve their patients?	5	MS. ALBERRO MENENDEZ: Yes.
6	MS. TREVARTHEN: It's a good question, and	6	MR. BOLYARD: Alberto Perez?
7	let me tell you what I've learned about that.	7	
l '	•	l '	MR. PEREZ: Yes.
8	I'm having a little feedback.	8	MR. BOLYARD: Marshall Bellin?
9	We have we've talked about it a little	9	MR. BELLIN: Yes.
10	bit here, but I had already been through this	10	MR. BOLYARD: Anthony Bello?
11	process in another city that had a very	11	MR. BELLO: Yes.
12	substantial medical presence, and the first	12	MR. BOLYARD: Jeffrey Flanagan?
13	thing we did was, we called them and said, you	13	MR. FLANAGAN: Yes.
14	know, "Are you going to be doing clinical	14	MR. BOLYARD: Eibi Aizenstat?
15	trials and testing and is there going to be a	15	CHAIRMAN AIZENSTAT: Yes.
16	whole, like, economic development angle of this	16	Susan, thank you for being so informative.
17	that's very proper and part of your medical use	17	MS. TREVARTHEN: Thank you.
18	that we want to consider," and they said, "We	18	CHAIRMAN AIZENSTAT: Okay, the next item,
19	are not touching this with a 10-foot pole,"	19	the next two items, are related and we'll go
20	because they have a lot of things that are at	20	ahead and read them into the record together.
21	risk, in terms of Federal grant funding,	21	The first one is an Ordinance of the City
22	approvals for their operations. So I have not	22	Commission of Coral Gables, Florida, requesting
23	seen anyone, even in the State University	23	a change of zoning pursuant to Zoning Code
24	System, where the statute is assigning this.	24	Article 3, "Development Review," Division 14,
25	The universities are like, "We have Federal	25	"Zoning Code Text and Map Amendments," from